



County of Los Angeles  
**CHIEF ADMINISTRATIVE OFFICE**

713 KENNETH HAHN HALL OF ADMINISTRATION • LOS ANGELES, CALIFORNIA 90012  
(213) 974-1101  
<http://cao.co.la.ca.us>

DAVID E. JANSSEN  
Chief Administrative Officer

March 29, 2005

The Honorable Board of Supervisors  
County of Los Angeles  
383 Kenneth Hahn Hall of Administration  
500 West Temple Street  
Los Angeles, CA 90012

Dear Supervisors:

**MEMORANDUM OF AGREEMENT WITH THE CITY OF LOS ANGELES TO APPLY  
JOINTLY TO THE UNITED STATES DEPARTMENT OF JUSTICE, BUREAU OF  
JUSTICE ASSISTANCE FOR FEDERAL FISCAL YEAR 2005 EDWARD BYRNE  
MEMORIAL JUSTICE ASSISTANCE GRANT FUNDS (FORMERLY LOCAL LAW  
ENFORCEMENT BLOCK GRANT PROGRAM)  
(ALL AFFECTED) (3 VOTES)**

**IT IS RECOMMENDED THAT YOUR BOARD:**

1. Approve in concept, and authorize the Chief Administrative Officer (CAO) to execute, a Memorandum of Agreement (MOA) with the City of Los Angeles to jointly apply to the United States Department of Justice, Bureau of Justice Assistance (BJA) for Federal Fiscal Year (FFY) 2005 Edward Byrne Memorial Justice Assistance Grant (JAG) Program funds in the amount of \$6,665,488 allocating 50 percent of funds to each jurisdiction, for a total County allocation of \$3,332,744, by the March 31, 2005 application deadline.
2. Approve the JAG Program budget for FFY 2005 funding in the amount of \$3,332,744 to continue Los Angeles County programs to prevent and control crime.

Board of Supervisors  
GLORIA MOLINA  
First District

YVONNE B. BURKE  
Second District

ZEV YAROSLAVSKY  
Third District

DON KNABE  
Fourth District

MICHAEL D. ANTONOVICH  
Fifth District

### **PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION**

The JAG is a new Federal grant program that includes the former Local Law Enforcement Block Grant (LLEBG) Program. The County has participated in the LLEBG program since its inception in 1996.

Under the JAG program, Los Angeles City and Los Angeles County must submit a joint application for funds by March 31, 2005, including an MOA allocating the funds to each jurisdiction, approved by both governing bodies (Attachment I). The City of Los Angeles will act as the lead agency to submit the joint application.

The joint application must specify the purposes for which the funds will be used. We are therefore requesting approval of the program budget for use of the County's share of FFY 2005 JAG funds (Attachment II).

### **Implementation of Strategic Plan Goals**

The recommended Board action is consistent with County Strategic Plan Service Excellence Goal No. 1, and Fiscal Responsibility Goal No. 4. Implementation of the recommendations will enable the County to continue Federal funding for programs which reduce crime and improve public safety.

### **FISCAL IMPACT/FINANCING**

None. The FFY 2005 JAG Program will fund programs for Los Angeles County Fiscal Year 2006-07, and represents an approximate 61.7 percent increase in the County's allocation from the 2004 LLEBG Program. JAG does not require a cash match.

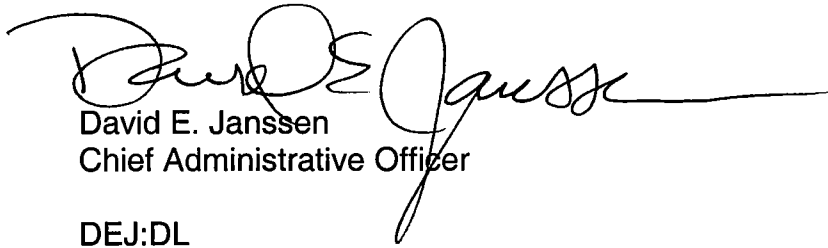
### **FACTS AND PROVISIONS/LEGAL REQUIREMENTS**

The United States Department of Justice has allocated \$58.0 million to California for the FFY 2005 JAG Program, for the purpose of assisting local governments in reducing crime and improving public safety. Los Angeles County and Los Angeles City may jointly apply for \$6,665,488. Application for these funds must be submitted to the BJA by March 31, 2005. The program allocation for use of the County's share of FFY 2005 JAG funds continues programs formerly funded under the LLEBG program to prevent and control crime.

**IMPACT ON CURRENT SERVICES (OR PROJECTS)**

Approval of the recommended action will enable the continued funding of programs that reduce crime and increase public safety in our communities.

Respectfully submitted,

A handwritten signature in dark ink, appearing to read "David E. Janssen", with a long horizontal flourish extending to the right.

David E. Janssen  
Chief Administrative Officer

DEJ:DL  
ES:RMG:yf

Attachment

c: County Counsel  
District Attorney  
Sheriff Department  
Auditor-Controller  
Executive Officer/Clerk, Superior Court  
Executive Officer, Board of Supervisors  
Probation Department

Jag.grant.l

MEMORANDUM OF AGREEMENT BETWEEN  
COUNTY OF LOS ANGELES AND THE CITY OF LOS ANGELES

2005 BYRNE JUSTICE ASSISTANCE GRANT (JAG) PROGRAM AWARD

This agreement ("Agreement") is made and entered into this 29<sup>th</sup> day of March, 2005, by and between the COUNTY of Los Angeles, a subdivision of the State of California, acting by and through its governing body, Los Angeles County Board of Supervisors, ("COUNTY"), and the CITY of Los Angeles, acting by and through its governing body, the City Council, ("CITY"), both of Los Angeles County, State of California, witnessed:

WHEREAS, this Agreement is authorized pursuant to Section 23005 of the Government Code, and was specifically authorized by the County (refer to Board File                    dated                    ); and

WHEREAS, this Agreement is authorized by the Los Angeles City Council and the Mayor of Los Angeles (refer to Council File 05-0491 dated March 23, 2005); and

WHEREAS, the State of California ("State") administers the U.S. Department of Justice, Edward Byrne Memorial Justice Assistance Grant ("JAG"); and

WHEREAS, the County and City have applied to the State for JAG funds; and

WHEREAS, the State requires a Memorandum of Understanding ("MOU") between the County and City prior to allocating JAG funds; and

WHEREAS, each governing body, in performing governmental functions or in paying for the performance of governmental functions hereunder, shall make that performance or those payments from current revenues legally available to that party; and

WHEREAS, each governing body finds that the performance of this Agreement is in the best interests of both parties, that the undertaking will benefit the public, and that the division of costs fairly compensates the performing party for the services or functions under this agreement; and

WHEREAS, the CITY agrees to serve as the applicant/fiscal agent for the joint funds, and to provide the COUNTY with the amount of JAG funds approved by the State for the COUNTY justice programs; and

NOW THEREFORE, the COUNTY and CITY agree as follows:

Section 1.

The term of this Agreement shall commence on March 31, 2005 and end June 30, 2007, plus any additional period of time as is required to complete any necessary close-out activities. Said term is subject to the provisions herein.

Section 2.

Upon the disbursement of \$6,665,488 JAG funds to the City, the CITY agrees to pay COUNTY a total of \$3,332,744. COUNTY agrees to use the JAG funds for Justice Programs referenced in Exhibit A until June 30, 2007.

Section 3.

Upon the disbursement of \$6,665,488 JAG funds to the City, City agrees to use a total of \$3,332,744 for Justice Programs referenced in Exhibit B, until June 30, 2007.

Section 4.

Funding for all periods of this contract is subject to the continuing availability of federal funds for this program. The Agreement may be terminated immediately upon written notice to County of a loss or reduction of federal grant funds. Any change in the terms of this Agreement, including any increase or decrease in the amount of JAG funds awarded, shall be incorporated into this Agreement by a written amendment properly executed and signed by the person authorized to bind the parties.

Section 5.

Each of the parties to this Agreement is a public entity. In contemplation of the provisions of Section 895.2 of the Government Code of the State of California imposing certain tort liability jointly upon public entities, solely by reason of such entities being parties to an Agreement as defined by Section 895 of said Code, the parties hereto, as between themselves, pursuant to the authorization contained in Section 895.4 and 895.6 of said Code, will each assume the full liability imposed upon it or upon any of its officers, agents, or employees by law, for injury caused by a negligent or wrongful act or omission occurring in the performance of this Agreement, to the same extent that such liability would be imposed in the absence of Section 895.2 of said Code. To achieve the above-

stated purpose, each party indemnifies and holds harmless the other party solely by virtue of said Section 895.2. The provision of Section 2778 of the California Civil Code is made a part hereto as if fully set forth herein. County certifies that it has adequate self insured retention of funds to meet any obligation arising from this Agreement.

Each party to this Agreement will be responsible for its own actions in providing services under this agreement and shall not be liable for any civil liability that may arise from the furnishing of the services by the other party.

Section 6.

The parties to this agreement warrant that they will abide by all the Federal, State and other governmental rules and regulations applicable to the JAG funds. The County shall be liable to the City, as fiscal agent, for any sums spent under this grant found to be ineligible by the State or Federal government. The County shall cooperate and assist the City in any audit, or administrative or judicial actions brought by the State or Federal government concerning the activities funded by this Agreement.

Section 7.

Nothing in the performance of this Agreement shall impose any liability for claims against COUNTY or City other than claims for which liability may be imposed by the California Torts Claims Act, or claims by the State or Federal Government for unallowable expenditure of the funds provided by this Agreement.

Section 8.

The parties to this Agreement do not intend for any third party to obtain a right by virtue of this Agreement.

Section 9.

By entering into this Agreement, the parties do not intend to create any obligations express or implied other than those set out herein, further, this Agreement shall not create any rights in any party not a signatory hereto.

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IN WITNESS WHEREOF, the governing bodies of the parties hereto have authorized the foregoing Memorandum of Agreement between the COUNTY of Los Angeles and the CITY of Los Angeles to be executed on the \_\_\_ day of March, 2005.

COUNTY OF LOS ANGELES

By: \_\_\_\_\_  
DAVID E. JANSSEN  
Chief Administrative Officer  
Date: \_\_\_\_\_

APPROVED AS TO FORM:  
OFFICE OF COUNTY COUNSEL

By: \_\_\_\_\_  
HALVOR S. MELOM  
Principal County Counsel  
Date: \_\_\_\_\_

APPROVED AS TO FORM:  
CITY OF LOS ANGELES  
JAMES K. HAHN, Mayor

ATTEST:  
FRANK T. MARTINEZ, City Clerk

By: \_\_\_\_\_  
JOSEPH G. JACKSON  
Director, Mayor's Criminal  
Justice Planning Office  
Date: \_\_\_\_\_

By \_\_\_\_\_  
Deputy City Clerk  
Date \_\_\_\_\_

APPROVED AS TO FORM:  
CITY OF LOS ANGELES  
ROCKARD J. DELGADILLO, City Attorney

By: \_\_\_\_\_  
Deputy City Attorney  
Date: \_\_\_\_\_

Council File/CAO Number \_\_\_\_\_ Date \_\_\_\_\_  
Said Agreement is Number \_\_\_\_\_ of City Contracts

**Bureau of Justice Assistance Congressionally Mandated Awards  
2005 Justice Assistance Grant Budget Narrative  
County of Los Angeles  
Crime Reduction and Public Safety Improvement Initiative**

The County of Los Angeles has participated in BJA funded specialized crime reduction and public safety improvement programs since 1996, through the former Local Law Enforcement Block Grant (LLEBG) program. The County plans to continue on a similar path under the Edward Byrne Memorial Justice Assistance Grant (JAG) by preserving the programs previously funded under the LLEBG program.

**Goals and Objectives:**

The overall goal of the County's Crime Reduction and Public Safety Improvement Initiative is to reduce crime and improve public safety. Personal and community safety is recognized as being one of our most basic needs. The County has been working in a cooperative effort with various justice and law enforcement agencies to target street gangs with the use of search warrants, arrests, and the seizure of firearms and weapons. It is most important for perpetrators of violent gang crimes to be identified, arrested, prosecuted, and convicted in accordance with the law. This is done to protect the public from crime that can ruin the local economy, and have a negative impact on the quality of life for all persons.

Developing specific strategies that target and focus on vertical gang prosecution programs will suppress organized criminal gang behavior and control the impact of gangs on our community. Another component of the County's Initiative, is the management of probationers in order to prevent new crimes. The County's Probation Department administers a variety of services to heighten and promote public safety. County Probation Officers work in a collaborative manner with other law enforcement agencies to prevent and reduce criminal behavior by holding probationers accountable through case management, supervision, and monitoring. Public safety is enhanced when offenders are held accountable and redirected from delinquent and criminal behavior. Strategies to positively impact the behavior of probationers and at-risk youth through early intervention and suppression programs are a key element of Los Angeles County's Crime Reduction and Public Safety Improvement Initiative.



## **Law Enforcement Programs:**

### **SAGE - Strategies Against Gang Environments**

The SAGE program abates street gang violence and narcotic-related activities by utilizing civil injunctions and other procedures deemed appropriate by local law enforcement authorities. The program provides collaborative efforts among the Los Angeles County District Attorney, Los Angeles County Sheriff, and the City of Los Angeles Police Department to suppress gang activities in targeted areas.

The District Attorney's component of SAGE provides focused vertical prosecutions, tracks criminal proceedings of notorious gang members, and contributes expertise and local resources to facilitate the successful arrest and prosecution of gang members who commit serious and/or violent felonies. Assigned Deputy District Attorney staff assists in the coordination of probation and parole sweeps by providing guidance and training to local officers on legal search and seizure precedents applicable to the target group. The program also works to suppress and abate street gang activity, graffiti, vandalism, narcotics sales and use, and criminal nuisance properties and related problems that lead to the commission of violent and serious gang-related crimes.

The Sheriff's component provides for heightened coordination of local resources and visible patrol of targeted areas to discourage the gathering of gang members.

### **CLEAR - Community Law Enforcement and Recovery**

The CLEAR program is a collaboration of law enforcement agencies, public officials and community residents, all working together as a team to address the targeted community's problems with specific gangs. The CLEAR program co-locates core law enforcement agencies on one site. The team consists of members of the Los Angeles City Attorney, Los Angeles Police Department, Los Angeles County District Attorney, Los Angeles County Sheriff, and the Los Angeles County Probation Department. The CLEAR program is designed to prevent, suppress and reduce gang-related crime and provides a focused targeted approach to crime suppression. The most active and notorious gang members are targeted for intensive investigation and enforcement of the conditions of probation, prosecutors utilize vertical prosecution, and probation officers provide intensive supervision to discourage further criminal activity.

The District Attorney's component of CLEAR provides an assigned Deputy District Attorney to prioritize the vertical prosecution of crimes involving non-homicide violent and serious felonies. The assigned prosecutor will also provide legal guidance and assistance in gang cases which do not involve violent or serious felonies.

The Probation Department's component of CLEAR provides intensive supervision of targeted gang members and strict enforcement of conditions of probation.

As part of the CLEAR program team, the Sheriff' component involves enhanced visibility in the targeted areas to assist in the enforcement of conditions of probation and gang crime suppression.

#### Special Enforcement Unit (Formally known as Crash) - Probation

This Special Enforcement Unit teams the County Probation Department and the City of Los Angeles Police Department together to focus on gang suppression in targeted areas. Deputy Probation Officers provide intensive street level supervision for adult and juvenile probationers involved in gang activity. The SEU Deputy Probation Officers interact daily with gang suppression police officers to enforce conditions of probation. The SEU team maintains a high visibility in the community. SEU Deputy Probation Officers participate in joint probation compliance searches in response to certain ongoing criminal investigations and conduct visits at probationer's homes, review conditions of probation and attempt to interact on a more positive basis with probationers and their families.

#### Prosecution and Court Programs:

##### Drug Court

This program provides court-supervised monitoring and drug treatment for selected pre- and post-sentenced, misdemeanor and felony defendants. The drug court continuum allows for intervention at the onset of drug abuse as well as for more serious offenders to break the most costly cycle of addiction and incarceration.

##### Alternative Sentencing Program - Public Defender

The Alternative Sentencing Program enhances the adjudication process of cases involving violent offenders by utilizing paralegals to assist attorneys in securing information for preparation of the penalty phase in capital cases and alternative sentencing reports in cases where there is significant mitigating information to support alternative sentencing. This program presents the Court with a range of sentencing options which offer punishment, control, and accountability, frequently at less cost than jail or prison. This program can reduce unnecessary jail and prison use with a potential for a positive impact upon the management of overcrowded jail facilities.

## **Prevention and Education Programs:**

### **LA Bridges**

Los Angeles County contracts with the City of Los Angeles for the LA Bridges gang prevention program targeting at-risk youth in middle schools. The LA Bridges program focuses on addressing the problem of gang-related juvenile crime in 27 neighborhoods within the City of Los Angeles and provides gang prevention and early intervention services targeting 10-14 year-old middle school youth. The program works with families who are at risk of gang involvement. The three main focus objectives of LA Bridges are actualizing student achievement, strengthening family foundations, and promoting community action. The City's Community Development Department contracts with lead agencies to develop local collaborations with family service agencies to provide a majority of the services consisting of counseling and family support, with face-to-face intervention and significant telephone contact. The Los Angeles County Probation Department is responsible to monitor these community-based services contracts.

### **Abolish Chronic Truancy (ACT) – District Attorney**

The goal of the ACT program is to prevent juvenile delinquency and future adult criminality by breaking the cycle of poor school attendance and returning truant children to the school room rather than the courtroom. ACT is a parental responsibility-based truancy reduction program that works directly with elementary schools to identify children with problem attendance. The ACT program assigns District Attorney Hearing Officers to elementary schools in the target school districts. The ACT Hearing Officers contact parents and provide supportive assistance to families in an effort to correct school attendance problems before juvenile court action becomes necessary. The Hearing Officers send letters to the parents of truant students to explain California's mandatory school attendance laws. Those who continue to violate attendance regulations are referred to the School Attendance Review Board (SARB) for intensive guidance and the coordination of community services for students with attendance and behavior problems. A contract between SARB and the students and parents is signed. The agreement and subsequent meetings are the last chance for parents to remedy their child's attendance problem and avoid prosecution.

### **At-Risk Youth, Countywide**

This program provides various prevention services targeting at-risk youth on a countywide basis. Funds are made available to support eligible programs of community interest and benefit aimed to reduce crime and improve public safety. Under the At-Risk Youth, Countywide program, Los Angeles County assigns staff from law enforcement departments and/or contracts with community-based organizations to provide various prevention services targeting youth at-risk for gang membership. These programs are often located and based within the community they serve.

Drug Court - Management Information System, Countywide Criminal Justice  
Coordination Committee (CCJCC)

To support of the Drug Court program, this program module provides funding resources to continue the enhancement of the drug court management information system (MIS) which focuses on adults. Further attention will focus on the development of a juvenile module and future expansion to dependency and mental health areas.

**DISTRICT ATTORNEY  
BUDGET REQUEST**

**Program:** Strategies Against Gang Environments (SAGE)

**Bureau:** Specialized Prosecution – Community Prosecution Division

Allocation Category	Allocated Amount
<b>Personnel</b>	
Hiring	
Other: Attorney (1.0)	\$159,000
<b>Personnel Subtotal</b>	<b>\$159,000</b>
Travel	\$0
Equipment/Technology	\$0
Supplies	\$0
Contractual	\$0
Other	\$0
<b>Grand Total</b>	<b>\$159,000</b>

**SHERIFF  
BUDGET REQUEST**

**Program:**     Strategies Against Gang Environments (SAGE)

Allocation Category	Allocated Amount
<b>Personnel</b>	
Hiring	
Sworn Officers (0.5)	\$40,000
<b>Personnel Subtotal</b>	<b>\$40,000</b>
<b>Travel</b>	<b>\$0</b>
<b>Equipment/Technology</b>	<b>\$0</b>
<b>Supplies</b>	<b>\$0</b>
<b>Contractual</b>	<b>\$0</b>
<b>Other</b>	<b>\$0</b>
<b>Grand Total</b>	<b>\$40,000</b>

**DISTRICT ATTORNEY  
BUDGET REQUEST**

**Program:** Community Law Enforcement and Recovery (CLEAR)

**Bureau:** Specialized Prosecution – Community Prosecution Division

Allocation Category	Allocated Amount
<b>Personnel</b>	
Hiring	
Other: Attorney (0.75)	\$100,000
<b>Personnel Subtotal</b>	<b>\$100,000</b>
Travel	\$0
Equipment/Technology	\$0
Supplies	\$0
Contractual	\$0
Other	\$0
<b>Grand Total</b>	<b>\$100,000</b>

**PROBATION  
BUDGET REQUEST**

Program:     Community Law Enforcement and Recovery (CLEAR)

Allocation Category	Allocated Amount
Personnel	
Hiring	
Other: Probation Officer (1.0)	\$81,000
Personnel Subtotal	\$81,000
Travel	\$0
Equipment/Technology	\$0
Supplies	\$0
Contractual	\$0
Other	\$0
<b>Grand Total</b>	<b>\$81,000</b>



**SHERIFF  
BUDGET REQUEST**

**Program:**     Community Law Enforcement and Recovery (CLEAR)

Allocation Category	Allocated Amount
<b>Personnel</b>	
Hiring	
Sworn Officers (0.75)	\$56,000
<b>Personnel Subtotal</b>	<b>\$56,000</b>
<b>Travel</b>	<b>\$0</b>
<b>Equipment/Technology</b>	<b>\$0</b>
<b>Supplies</b>	<b>\$0</b>
<b>Contractual</b>	<b>\$0</b>
<b>Other</b>	<b>\$0</b>
<b>Grand Total</b>	<b>\$56,000</b>

PROBATION  
BUDGET REQUEST

Program: Special Enforcement Unit (formally known as Crash) SEU

Allocation Category	Allocated Amount
Personnel	
Hiring	
Other: Probation Officer (1.5)	\$114,000
Personnel Subtotal	\$114,000
Travel	\$0
Equipment/Technology	\$0
Supplies	\$0
Contractual	\$0
Other	\$0
<b>Grand Total</b>	<b>\$114,000</b>

**DEPARTMENT OF HEALTH SERVICES - ALCOHOL & DRUG PROGRAM  
BUDGET REQUEST**

Program:     Drug Court

Allocation Category	Allocated Amount
Personnel	
Hiring	\$0
Personnel Subtotal	\$0
Travel	\$0
Equipment/Technology	\$0
Supplies	\$0
Contractual	\$0
Professional Services	\$307,000
Other	
Other: Drug Court-related Conferences	\$17,000
<b>Grand Total</b>	<b>\$324,000</b>

PUBLIC DEFENDER  
BUDGET REQUEST

Program:     Alternative Sentencing Program

Allocation Category	Allocated Amount
Personnel	
Hiring	\$0
Other: Paralegals (3.0)	\$208,000
Personnel Subtotal	\$0
Travel	\$0
Equipment/Technology	\$0
Supplies	\$0
Contractual	\$0
Other	
<b>Grand Total</b>	<b>\$208,000</b>

PROBATION  
BUDGET REQUEST

Program: LA Bridges

Allocation Category	Allocated Amount
Personnel	
Hiring	\$0
Personnel Subtotal	\$0
Travel	\$0
Equipment/Technology	\$0
Supplies	\$0
Contractual	\$0
Professional Services	\$116,000
<b>Grand Total</b>	<b>\$116,000</b>

**DISTRICT ATTORNEY  
BUDGET REQUEST**

**Program:** Abolish Chronic Truancy (ACT)

**Bureau:** Specialized Prosecution – Community Prosecution Division

Allocation Category	Allocated Amount
<b>Personnel</b>	
Hiring	
Other: Hearing Officers (3.0)	\$190,000
<b>Personnel Subtotal</b>	<b>\$190,000</b>
Travel	\$0
Equipment/Technology	\$0
Supplies	\$0
Contractual	\$0
Other	\$0
<b>Grand Total</b>	<b>\$190,000</b>

## BUDGET REQUEST

Program: At-Risk Youth Countywide

Allocation Category	Allocated Amount
Personnel	
Hiring	\$0
Other: District Attorney (3.0)	\$ 375,000
Other: Sheriff's Department, Sworn Officers (3.0)	\$ 328,000
Personnel Subtotal	\$ 703,000
Travel	\$0
Equipment/Technology	\$0
Supplies	\$0
Contractual	\$0
Professional Services	\$1,205,744
<b>Grand Total</b>	<b>\$1,908,744</b>

## BUDGET REQUEST

Program: Drug Court – Management Information System, Countywide Criminal Justice Coordination Committee (CCJCC)

Allocation Category	Allocated Amount
Personnel	
Hiring	\$0
Personnel Subtotal	\$0
Travel	\$0
Equipment/Technology	\$0
Information Technology	
Systems Development/Improvement	\$36,000
Information Technology Subtotal	\$36,000
Supplies	\$0
Contractual	\$0
<b>Grand Total</b>	<b>\$36,000</b>